

Alliance for Immigrant Survivors, January 7, 2025

The Alliance for Immigrant Survivors urges members of Congress to VOTE NO on H.R. 29/S. 5 (the Laken Riley Act) to protect survivors.

Today, the House of Representatives is expected to vote on H.R. 29, the Laken Riley Act. The Senate is likely to vote on a companion version of the Act later this week.

The co-chairs of the <u>Alliance for Immigrant Survivors</u>, which serves as the immigration sub-committee of the National Task Force to End Sexual and Domestic Violence, **strongly urge** members of Congress to VOTE NO on the Laken Riley Act and to encourage their colleagues to do the same.

This bill cynically manipulates a personal tragedy to criminalize and demonize immigrant communities. The Laken Riley Act is masquerading as a bill to protect young women from harm, while putting immigrant survivors of gender-based violence at risk of prolonged, indefinite detention without bond based merely on allegations of petty offenses.

It is a well-known tactic of power and control that abusers may force survivors to commit criminal acts under the threat of serious violence. Abusers also "groom" victims to commit crimes while simultaneously confiscating identity documents and threatening to call the police and report past forced criminal behavior to have them detained or deported if they don't comply. Immigrant survivors often do not speak English as well as their perpetrators and that combined with cultural barriers, lack of information about their rights and resources, and fear of retaliation from the abuser prevents immigrant survivors from fully disclosing what is happening to them. If passed, the Laken Riley Act would embolden abusers and increase the climate of fear that immigrant survivors already face, making it far less likely that they will reach out for help from authorities for fear of retaliatory accusations that could easily land them in detention. This makes us all less safe.

What the bill says:

- This bill requires the mandatory immigration arrest and detention without access to bail –
 of any undocumented person convicted of or merely arrested for burglary, theft, larceny or
 shoplifting related offenses. There is no statute of limitations and no mechanism for the
 individual to contest their immigration detention in order to resolve the underlying criminal
 charges against them (if charges are even brought).
- The bill provides individual States with standing regardless of whether they have any legitimate interest or stake to bring litigation against the federal government with regard to any allegation that the federal government is improperly implementing the detention and removal provisions of federal law, visa related provisions, or its discretionary parole authority.

Why the mandatory detention provisions of the bill would be harmful in practice:

- Laken Riley's death was a tragedy. But exploiting that individual tragedy to demonize all immigrants is bad policy. Congress should not harm many people because one person was harmed.
- The bill subjects individuals merely arrested for certain offenses, including petty offenses
 such as shoplifting, to mandatory detention even when no criminal charges are brought. It
 would encourage anti-immigrant law enforcement to profile people they believe to be
 undocumented and arrest them for trumped up charges, knowing such an arrest would lead
 to their indefinite incarceration. Such profiling disparately harms Black and Brown
 immigrant communities.
- Detention is particularly harmful and retraumatizing for survivors of sexual and domestic violence. The conditions of detention replicate some of the dynamics of power and control that victims experience in the course of domestic violence. This includes vulnerability to arbitrary rules, sudden and disproportionate punishments, and destruction of independent agency and autonomy. Furthermore, the persistence of sexual abuse by guards in detention is well established. One complaint detailed that women reportedly suffered sexual abuse at the hands of facility guards, who allegedly removed them from their sleeping quarters late at night to force them to engage in sexual acts, groped them in front of their children, and promised money or assistance in exchange for sexual favors.

 Another report found that the number of sexual assault allegations across multiple facilities suggests limited adherence to the Prison Rape Elimination Act universally, with sexual assault occurring at a rate up to 3.5 times higher than that of the general US population.
- Mandatory immigration detention detention without access to a bond or bail hearing and
 with no mechanism for release prior to deportation is a harmful retrogressive practice that
 should be ended, not expanded. There is no other area of American law where people can
 be locked up for prolonged periods without any individualized determination of the
 necessity of such detention. Mandatory detention premised merely on an arrest is
 unprecedented even within immigration laws.
- In the criminal legal system, there is a presumption favoring pretrial release and individuals detained for criminal proceedings are entitled to individualized bond hearings, regardless of the severity of the charges against them. Mandatory detention takes away this discretion from judges, forcing them to deprive everyone of their liberty, regardless of the severity of their conduct. It also undermines finality in criminal proceedings: unlike their citizen counterparts, noncitizens subject to mandatory detention are precluded from appearing at their criminal hearings to resolve their charges. Jailing and deporting noncitizens preemptively based on charges also undermines victims' access to justice, as federal immigration authorities effectively short-circuit criminal proceedings that would resolve charges and address any culpability. Immigrant survivors already face unique and severe barriers to justice and their access to legal counsel would be disproportionately impacted. And, if deported as a result, they could face life threatening violence upon return.

We urge Members of Congress not to allow a tragic act to be manipulated in an effort to demonize and criminalize an entire group of people. Those who seek to dehumanize and

stigmatize immigrants are conflating immigration with decreased public safety. But we know there is no correlation between citizenship or immigration status and crime. Evidence shows that immigrants make our communities stronger by invigorating local economies and fortifying urban development and cultural growth. As the mayor of Athens-Clarke County said, the conversation about Laken Riley's death should be focused on mourning the tragic loss endured by her family and loved ones because of the acts of one person, not an entire group.

All women and girls and all survivors deserve to live lives of safety and dignity. That is why we recommend a NO VOTE on the Laken Riley Act and instead urge Congress to focus on effective solutions to preventing violence against women.